

Cover Memorandum

Field Interviews, Investigative Stops & Pat-Downs JHPD Directive #409

Purpose of the Directive

The purpose of this Directive is to ensure that all Johns Hopkins Police Department (JHPD) members conduct all voluntary contacts, field interviews, investigative stops, vehicle stops, and pat-downs in accordance with the rights secured and protected by the U.S. Constitution, federal and state law, as well as requirements that go beyond those standards in this Directive.

Summary of Directive Requirements

This Directive requires all JHPD contacts with community members to be conducted respectfully and professionally in accordance with established legal principles. This Directive instructs JHPD members on the legal requirements related to voluntary contacts, field interviews, investigative stops, and patdowns, and it goes well beyond them in many respects.

With respect to voluntary encounters, this Directive requires that officers immediately inform the person that it is a voluntary encounter, that they do not have to speak to the officer, that they should feel free to leave at any time and that they can end the encounter right away if they are uncomfortable by the officer's presence.

With respect to investigative stops, this Directive ensures that officers will not stop an individual if the only investigative factor is that the person "looks out of place," "sketchy," "off," or "does not belong." This Directive mandates that all stops must be based on articulable behaviors that support reasonable articulable suspicion of specific criminal activity.

This Directive mandates that when an investigative stop is initiated by a JHPD officer, the officer is required to immediately inform the person(s) stopped that they are not free to leave, to explain the reason for the stop if safe and practicable to do so, to limit questions to those relevant and necessary to resolve the officer's suspicions and ensure that the person is stopped for only that period of time necessary to affect the purpose of the stop.

With respect to pat-downs, this Directive makes clear that an investigative stop and a weapons patdown are two distinct actions – both require independent reasonable articulable suspicion (e.g., to stop a person there must be reasonable articulable suspicion of criminal activity, but to stop a person *and* perform a weapons pat-down there must be reasonable articulable suspicion of criminal activity and reasonable articulable suspicion that the person is armed). Of note, this Directive provides charts for quick reference of the legal and reporting requirements related to each level of community contacts by JHPD officers. Finally, it also establishes training and auditing requirements to ensure compliance with the Directive.

Blueprint for the Policy Development Process

The draft JHPD policies (hereinafter referred to as "directives") shared for community feedback are based on examples of 21st century best practices in public safety policy, identified through extensive benchmarking of university and municipal law enforcement agencies across the nation. Taken together, they represent a comprehensively progressive approach to policing that prioritizes equity, transparency, accountability, and community-based public safety strategies.

The JHPD's draft directives embody approaches that community advocates and leading experts have championed locally and in law enforcement reform efforts across the nation. The draft directives have also been developed based on input received through robust community engagement in prior phases of JHPD development, including suggestions received in the legislative process as well as last fall's Memorandum of Understanding (MOU) public comment period and feedback opportunities.

In addition, the directives were drafted to exceed the minimum requirements of the Constitution and laws of the United States and the State of Maryland, to align with the Community Safety and Strengthening Act (CSSA) and to fulfill the requirements of the MOU between the Johns Hopkins University and the Baltimore Police Department. The Hopkins community and our neighbors throughout Baltimore can help improve and strengthen these directives further through their feedback and input.

Material that was considered in the drafting of the Directive and Procedure Manual, include:

a. **Publicly available policies from municipal police departments that have undergone substantial reform efforts,** including: the New Orleans Police Department; Seattle Police Department; Portland Police Department; Detroit Police Department; Ferguson Police Department; and Baltimore Police Department;

b. National guidance on best practices and model policies from criminal justice reform efforts, social science research centers, and civil rights organizations, including: the Leadership Conference on Civil and Human Rights; American Civil Liberties Union (ACLU), including the ACLU of Massachusetts's "Racially Just Policing: Model Policies for Colleges and Universities"; the International Association of Chiefs of Police (IACP); the Police Executive Research Forum (PERF); U.S. Department of Justice Office of Community Oriented Policing Services (COPS Office); The Justice Collaboratory (The JC) at Yale University Law School; and The Center for Innovation in Community Safety (CICS) at Georgetown Law School.

c. National and local higher education institutions that are based in comparable environments and make policies publicly available, including: Carnegie Mellon University; Morgan State University; Towson University; University of Chicago; University of Cincinnati; University of Maryland, Baltimore County; University of Pennsylvania; and Yale University.

To ensure that the proposed directives captured national best practices in community-focused public safety services, the development team collaborated with independent experts from two organizations: National Policing Institute (the Institute), a non-profit dedicated to advancing excellence in policing through research and innovation, and 21CP Solutions, an expert consulting team of former law

enforcement personnel, academics, civil rights lawyers, and community leaders dedicated to advancing safe, fair, equitable, and inclusive public safety solutions. Each directive was reviewed by experts selected by both organizations, who provided feedback, suggestions, and edits that were fully incorporated into the current draft.

Finally, individuals and organizations representing the diversity of the Johns Hopkins University community provided feedback to ensure the policies and procedures reflect and respond to the values of our institution and to our community's public safety service needs.

Now they are available for your review. Johns Hopkins is committed to adopting, incorporating, or otherwise reflecting recommended changes and feedback in the final version of policies so long as feedback is aligned with our values and commitments, permissible within legal parameters, and supported by national best practices for community policing and public safety.



POLICE DEPARTMENT

FIELD INTERVIEWS, INVESTIGATIVE STOPS & PAT-DOWNS

OPERATIONAL PROCEDURE #409

Responsible Executive: Chief of Police Responsible Office: Vice President for Public Safety Approved by: Dr. Branville G. Bard, Jr. Issued: [full date] Revised: [full date]

Table of Contents

POLICY STATEMENT
WHO IS GOVERNED BY THIS POLICY
POLICY PURPOSE
DEFINITIONS
<u>POLICY5</u>
GUIDING PRINCIPLES
PROCEDURES
POLICY ENFORCEMENT
RELATED RESOURCES
CONTACTS

Policy Statement

It is the policy of the Johns Hopkins Police Department (JHPD) that all community contacts made by JHPD officers shall be conducted respectfully and professionally in accordance with established legal principles. Interactions with members of the community form the cornerstone of effective law enforcement operations and must be based on constitutional principles, individual dignity, and respect.

Who is Governed by this Policy

All sworn police officers, as defined by MD Code, Public Safety, <u>§</u>3-201, in service with the Johns Hopkins Police Department are governed by this Directive.

Purpose

The purpose of this Directive is to ensure that all JHPD officers conduct all Voluntary Contacts, Field Interviews, Investigative Stops, Vehicle Stops, and Weapons Pat-Downs in accordance with the rights secured and protected by the U.S. Constitution, federal and state law, as well as JHPD policy.

Definitions

Arrest:	The taking, seizing, or detaining of a person by any act that
	indicates an intention to take the person into custody by a JHPD
	officer, and that subjects the person to the actual control and will of
	the officer making the arrest. An arrest is affected:
	(1) when the arrestee is physically restrained, or
	(2) when the arrestee is told of the arrest and submits.
Boilerplate	Words or phrases that are standardized, "canned" or patterned and
Language:	that do not describe a specific event, situation or set of
	circumstances (e.g., "furtive movement" or "fighting stance").
Campus Area:	Per the enabling statute, MD Code, Education, Code § 24-1201(c),
-	"campus area means any property that is: (i) owned, leased, or
	operated by, or under the control of Johns Hopkins University; (ii)
	located on:
	1. The Homewood Campus, meaning the area bounded by West
	University Parkway and East University Parkway on the north, East
	28th Street and West 28th Street on the south, Remington Avenue
	and Stony Run stream on the west, and North Calvert Street on the
	east;
	2. The East Baltimore Campus, meaning the area bounded by East
	Eager Street on the north, East Baltimore Street on the south, North
	Caroline Street on the west, and North Castle Street on the east;
	3. The Peabody Campus, meaning the area bounded by West
	Madison Street and East Madison Street on the north, East
	Hamilton Street and West Hamilton Street on the south, Cathedral
	Street on the west, and Saint Paul Street on the east; and (iii) used
	for educational or institutional purposes." Campus Area "includes
	the public property that is immediately adjacent to the campus,
	including: (i) a sidewalk, a street, or any other thoroughfare; and
	(ii) a parking facility."
Cannabis	Per MD Code, Criminal Law, § 5-101, means the plant Cannabis
Cumuons	Sativa L. and any part of the plant, including all derivatives,
	extracts, cannabinoids, isomers, acids, salts, and salts of isomers,
	whether growing or not, with a delta- 9-tetrahydrocannabinol
	concentration greater than 0.3% on a dry weight basis. Cannabis
	does not include hemp as defined in MD Code, Agriculture, § 14–
	101.

Cannabis (Amounts) –	The following are Cannabis amounts designated by MD Code, Criminal Law, § 5-101 (in order from least to greatest):	
	 Permitted Personal Use Amount of Cannabis 1.5 ounces or less of usable Cannabis 12 grams or less of concentrated Cannabis 750 mg or less of cannabis products containing delta-9-tetrahydrocannabinol One or two cannabis plants NOTE: This amount of cannabis is legal for any person age 21 or older. 	
	 Civil Use Amount of Cannabis More than 1.5 ounces up to 2.5 ounces of usable cannabis More than 12 grams up to 20 grams of concentrated cannabis More than 750 mg up to 1,250 mg of cannabis products containing delta-9 tetrahydrocannabinol 	
	 Criminal Amount of Cannabis More than 2.5 ounces of usable Cannabis 	
	 More than 20 grams of concentrated Cannabis More than 1,250 mg of Cannabis products containing delta-9-tetrahydrocannabinol 	
Demographic Category:	Race, ethnicity, color, national origin, age, gender, gender expression or identity, sexual orientation, disability status, religion, or language ability.	
Field Interview:	A consensual, non-hostile Voluntary Contact during which an officer may ask questions or try to gain information about possible criminal activity without indicating or implying that a person is not free to leave or is obligated to answer the officer's questions.	
Incident Number:	This is the Central Complaint Number issued by Baltimore City. All JHPD incidents will print the prefix or letter ["JH"] before the Central Complaint Number.	
Investigative Stop:	The temporary involuntary detention and questioning of a person where the person was stopped based on Reasonable Articulable Suspicion (RAS) that the person is committing, is about to commit, or has committed a crime. It occurs whenever an officer uses words or takes actions to make a person halt, or to keep a person in a certain location, or to compel a person to perform some act. If a reasonable person under the circumstances would believe that they are not free to leave, a "stop" has occurred.	

Member:	All members of the JHPD, including employees, officers, and volunteers,
	unless the term is otherwise qualified (e.g., member of the public,
	member of the Baltimore Police Department, etc.).
Officer:	All sworn police officers, at any rank, as defined by MD Code, Public
onicer.	Safety, § 3-201, in service with the JHPD.
Pretext Stop	Stopping a person, including stopping a motor vehicle and its driver
Truck Stop	or passengers, for an infraction to investigate other suspected or
	possible criminal activity for which the JHPD officer has neither
	RAS nor Probable Cause. Officers must have RAS for the
	infraction or violation for which they are stopping a person.
Probable Cause:	Where the totality of the circumstances, including all_facts and
	circumstances known to the officer(s) at the time and their relevant
	training and experience, taken as a whole, would lead a reasonable
	prudent officer to believe the <u>r</u> e is a fair probability- that $\frac{1}{2}$ (1) for
	purposes of a crime, a particular person has committed or is
	committing a crime, (2) for purposes of an enforceable civil
	violation, a particular person is committing or has committed civil
	violation, (3) for purposes of a traffic offense, that particular
	vehicle or person has committed or is committing a particular
	violation of the traffic laws, or, (4) for purposes of a search, either
	contraband or evidence of a crime will be found in a particular
	location. Probable cause is an objective legal standard that requires
	stronger evidence and greater certainty than Reasonable Articulable
	Suspicion.
Reasonable	A well-founded suspicion based on the totality of the
Articulable Suspicion,	circumstances, including specific, objective, articulable facts, taken
(RAS):	together with the officer's training and experience, that would lead
(,	a reasonably prudent officer to believe, (1) for purposes of an
	investigatory stop, a person has committed, is committing, or is
	about to commit a crime or, (2) for purposes of a pat down, a
	person is armed. RAS is based upon an objective assessment of the
	facts and circumstances presented to the officer. RAS is an
	objective legal standard that is less than Probable Cause but more
	substantial than a hunch or general suspicion.
Search:	An inspection, examination or viewing of persons, places, or items
Sourchi	in which a person has a legitimate expectation of privacy. A Search
	need not be visual; it may include grasping, prying into or
	manipulating persons or objects (e.g., reaching into a purse or
	pocket, feeling inside of the trunk of a car; physical manipulation of
	a duffel bag, etc.).
Vehicle Stop:	For purposes of this Directive, a vehicle stop is the involuntary
· under stop.	detention of a vehicle and the driver and/or the occupants of the
	vehicle.
Voluntary Contacts	
Voluntary Contact:	A non-investigative consensual encounter between a JHPD officer and one or more person(s) with the intent of engaging in a casual
	and one or more person(s) with the intent of engaging in a casual

	and/or non-investigative conversation or engagement (e.g., chatting			
	with a local business owner or resident). A contact is voluntary if a			
	reasonable person in the person's position would feel free to leave			
	and/or decline any of the officer's requests at any point.			
Weapons Pat-Down:	A brief, non-probing running of the hands over the outside of a			
	person's clothing feeling for a weapon with open palms. A			
	Weapons Pat-Down is authorized when the officer has RAS that the			
	person is armed, and the pat-down is designed to ensure the safety			
	of officers and others while an officer is investigating. This can			
	include situations in which the officer reasonably suspects that the			
	person has committed, is committing, or is about to commit a			
	violent crime or when the officer observes something on the person			
	that they reasonably suspect is a weapon. A Weapons Pat-Down			
	may not be conducted to discover evidence or the proceeds or			
	instrumentalities of a crime. An officer cannot conduct a "pat-			
	down" of a bag or item of personal property unless the officer has a			
	reasonable suspicion that the person is armed, and the bag or item			
	could contain a weapon and is within the person's reach.			

Policy

This Directive instructs JHPD officers on how to conduct any interaction with people fairly and respectfully, to enhance trust between the Department and the community it serves. While voluntary interactions with the community present an opportunity for JHPD to improve relations and trust in the community, involuntary contacts, such as investigatory stops, have the potential to erode public trust in police. The use of investigatory stops should be restricted to a limited range of circumstances, and they should be conducted in a manner that reduces their potential to cause harm, as is directed herein. Thus, all officers must follow the provisions of this Directive to maximize the usefulness of police-public contacts, while limiting harm to the community.

Core Principles

- I. <u>Constitutional.</u> Police officers may conduct a brief stop of a person when there is RAS to believe that they have committed, are committing, or are about to commit a crime under the Supreme Court's decision in Terry v. Ohio, 392 U.S. 1 (1968), and consistent with the 4th and 14th Amendments to the Constitution and Article 26 of the Maryland Declaration of Rights.
- **II. Procedurally Just.** Procedural Justice refers to the perception of fairness and impartiality police officers can provide during encounters by treating all persons with dignity and respect, giving persons a voice during encounters, being impartial in their decision making, and conveying trustworthy motives. Conduct that conforms to these principles has the potential of building community trust and confidence in the police and

the community's willingness to cooperate with police to advance shared public safety goals.

- **III.** <u>**Distinct and Separate Actions**</u>. A Voluntary Contact, Field Interview, Investigative Stop, Vehicle Stop and Weapons Pat-Down are distinct and separate actions, and each is governed by different legal and policy standards depending on the action. An Investigative Stop or a Voluntary Contact between the police and the community <u>**DOES NOT**</u> automatically justify a Weapons Pat-Down or a Search.
- **IV.** <u>Non-Discriminatory Policing.</u> Police officers are prohibited from relying, to any extent or degree, on a person's race, ethnicity, national origin, religion, gender, sexual orientation, age, disability, gender identity or expression, or affiliation with any other similar identifiable group as a factor in conducting a Field Interview, Investigative Stop, Vehicle Stop, Weapons Pat-Down, Search, or Arrest except when physically observable as part of an actual and credible description of a specific suspect or suspects in any criminal investigation that includes other appropriate non-demographic identifying factors (such as clothing or associated vehicle). See JHPD Directive #106, Fair and Impartial Policing.</u>

Procedures

I. <u>General</u>

- **A.** There are four levels of civilian-police encounters. The following are four types of encounters, listed in order from least to most intrusive:
 - Voluntary Contacts, which include Consensual Encounters and Non-Custodial interviews;
 - Investigatory (Terry) Stops;
 - Probable Cause stops/detentions; and
 - Arrests.
- **B.** Generally, as an encounter becomes more intrusive, the law requires that officers be able to provide a higher, more significant level of legal justification:
 - For Voluntary Contacts, so long as the encounter remains voluntary and does not become a seizure, no particular justification is necessary.
 - For Investigatory (Terry) Stops, because they involve a limited seizure of an individual, RAS is required.
 - For Probable Cause stops/detentions, because they involve a seizure of an individual based on a heightened threshold justification, there must be a fair probability that a crime has occurred and the subject has committed it.
 - For Arrests, because they involve a sustained seizure of an individual,

Probable Cause is required.

	JUSTIFICATION REQUIRED		DOCUMENTATION REQUIRED		
TYPE OF CONTACT	Reasonable Articulable Suspicion	Probable Cause	Citizen/ Police Contact Receipt	Form 309	Incident Report
		VOLUNTARY			
Voluntary Contact					
Field Interview			Х		
	Ι	NVOLUNTAR	Y		
Investigative Stop	Х			Х	Х
Weapons Pat-Down	Х			Х	Х
Searches		Х		Х	Х
Arrest		Х			Х
Vehicle Stop – traffic violation		Х	Х		
Vehicle Stop – criminal investigation	Х		Х		Х

II. Voluntary Community Contacts & Engagement

- **A.** Voluntary Contacts may be initiated without probable cause, reasonable suspicion, or other indications of criminal activity by the individual when officers adhere to provisions of this policy.
- **B.** Voluntary Contacts are based on the presumption that the individual is not under any reasonable suspicion of criminal activity.
- **C.** Officers are encouraged to conduct Voluntary Contacts in order to enhance communication, trust and understanding between JHPD officers and members of the public.
- **D.** Strong relationships between officers and community residents are a key aspect of community policing and a significant contributor to neighborhood safety. Voluntary Contacts are a great way to build strong relationships, as well as to foster community support in crime prevention and intervention efforts.

- **E.** Voluntary Contacts, like all other community contacts, shall be conducted in a friendly, professional manner.
- **F.** Officers may initiate a Voluntary Contact in any location where the officer has a legal right to be.
- **G.** Officers shall strive to ensure that their actions and requests cannot be reasonably perceived by the individual as a restraint on their freedom to leave. As such, officers shall:
 - Immediately inform the person approached for a Voluntary Contact that this is a voluntary encounter, that they do not have to speak to the officer, that they should feel free to leave at any time and that they can end the encounter right away if the officer's presence makes them uncomfortable.
 - Introduce themselves and explain the reason for making the contact;
 - Act in a friendly, professional, respectful, and restrained manner at all times;
 - Establish rapport;
 - Avoid commands;
 - Avoid asking for identification;
 - If requests are made, use optional words such as "may," "would you mind," or similar terms and phrases;
 - Ensure the contact remains respectful and voluntary; and
 - Avoid creating a physical or non-physical barriers to the individual's ability to leave, to include asking for and keeping identification, such as a driver's license, or by creating a physically imposing and intimidating presence.
- **H.** If a person asks whether they must respond to questions or remain in the officer's presence, the officer shall tell the person that they do not have to answer any questions and are free to leave at any time. If someone expresses disapproval of the officer's presence or disinterest in speaking with the officer, the officer should politely move along to avoid any escalation.
- I. When people refuse or cease to cooperate during a contact, they shall be permitted to leave.
- J. Voluntary Contacts do not require any written documentation or Body-Worn Camera (BWC) recording, a general notification to dispatch at the conclusion of each Voluntary Contact or Encounter should be made.
- **K.** If the officer is seeking information about a suspected crime, the Voluntary Contact becomes a Field Interview.

L. Prohibited Actions

In accordance with JHPD Directive #106, Fair & Impartial Policing, officers are prohibited from initiating contacts based on individual demographics, including, but not limited to: race, ethnic background, national origin, gender, gender identity, sexual orientation, religion, socioeconomic status, age, disability, cultural group, or political status, except when such characteristics are part of a specific subject description. Officers shall not use contacts on a pre-textual basis to intimidate, harass, or coerce individuals.

- Officers shall not detain people who are engaged in a Voluntary Contact in any manner against their will, or pat them down for weapons.
- An officer may not use force or coercion to require a person to stop or respond to questions or directions.
- Officers shall not require a person engaged in Voluntary Contact to produce any identification (unless driving a vehicle).
- Officers shall not use a person's refusal to cooperate or engage in a Voluntary Contact as the basis for turning the "contact" into a "detention."
- Officers shall not use a Voluntary Contact as pretext to develop RAS for an Investigative stop.
- **M.** However, if during a Voluntary Contact officers develop RAS and suspect an individual may be armed and/or that the person(s) has committed, is committing, or is about to commit a crime, proceed to Investigatory Detentions or Weapons Pat-Downs, below.

II. <u>Field Interviews</u>

- **A.** A Field Interview is a specific type of Voluntary Contact in which an officer seeks to engage with a person for a particular law enforcement purpose. An officer may initiate Field Interviews for legitimate law enforcement purposes. The person is free to end the Field Interview at any time and refuse to answer the officer's questions. (Commission on Accreditation for Law Enforcement Agencies (CALEA)1.2.3)
- **B.** Officers conducting a Field Interview shall:
 - In conformance with JHPD Directive #433, Body-Worn Cameras, officers shall activate their BWC at the onset of the observation or activity on which they base their decision to conduct a Field Interview, and shall not

deactivate BWC until the completion of the Field Interview;

- Before asking any questions, officers shall immediately introduce themselves by name and rank unless exigent circumstances require gathering information immediately;
- Officers shall use words, tone, and actions indicating that the person's responses are voluntary, and refrain from using words or actions that tend to communicate that the person(s) is not free to leave or that they must answer questions (e.g., blocking path of person's vehicle, placing hands on shoulder, holding a person's property);
- Officers shall affirmatively let the person know that they are free to leave and may decline to answer questions without consequences.
- C. If a person refuses to answer questions during a Field Interview, they must be permitted to leave. A person's failure to stop, refusal to answer questions, decision to end the encounter, or decision to walk or run away, cannot be used as the basis for establishing RAS or to extend the encounter or further intrude on the person through an Investigative Stop, Weapons Pat-Down, Search, or Arrest of the person.
- **D.** If asking a person to identify themselves, officers must inform the person(s) that providing identification is voluntary. People are not required to carry any means of identification, nor are people required to identify themselves or account for their presence in a public place.
- **E.** The duration of the Field Interview should be as brief as possible. The success or failure of a meaningful Field Interview rests on the officer's ability to put the person at ease and establish a rapport.
 - <u>NOTE:</u> If RAS of criminal conduct develops as to the individual being interviewed, and the individual is no longer free, the encounter is now an Investigative Stop (see Section III, below). If the officer is questioning the person about their own potential criminal conduct, members shall immediately, as a precaution, provide the individual with the warnings required by *Miranda v. Arizona*, and get a written waiver or verbal waiver recorded on BWC prior to questioning them. They must be told of their Fifth Amendment right not to make any self-incriminating statements, including the right to remain silent and the right to an attorney and that anything they say can be held against them. If they invoke their rights or remain silent, no further questioning should occur. See JHPD Directive #461, Custodial Interrogation.
- **F. Prohibited Actions -** Because a person is free to end the Field Interview at any time and to refuse to answer the officer's questions, officers shall not engage in

conduct that would lead a reasonable person to believe they <u>must</u> comply, provide identification, or respond. Where many people view a marked patrol car, police uniform, firearm, or other weapons as symbols of authority and potential coercion, officers shall act in a manner that would inform a reasonable person that the encounter is voluntary, such as using a non-coercive tone of voice, asking open ended questions, and refraining from giving orders.

- Officers shall not conduct Field Interviews in a hostile or aggressive manner, or as a means of harassing any person or attempting to coerce a person to do anything (e.g., leave the area, consent to a Search, etc.).
- Officers shall not take action intended to create RAS without previous particularized facts to justify action, such as "jump outs."
- Officers shall not target treatment facilities and prior arrestees for controlled dangerous substance (CDS) possession, based solely on knowledge of drug addiction.
- **G.** Officers shall complete Citizen/Police Contact Receipts for all Field Interviews and provide copies to the people interviewed.

III. Investigative Stops (CALEA 1.2.3, 1.2.4)

The Fourth Amendment of the U.S. Constitution protects individuals from unreasonable seizure when they are lawfully present in a place. It also permits officers to briefly detain a person for investigation when an officer has a reasonable suspicion that a person is involved in criminal activity.

- A. Justification -To conduct an Investigatory Stop, officers must have RAS that a person is committing, has committed or is about to commit a crime RAS depends on all circumstances which officers observe and all reasonable assumptions that officers make based on their training and experience. RAS can result from a combination of particular facts, some of which may appear harmless in and of themselves but taken together amount to reasonable suspicion.
 - RAS should be founded on specific and objective facts or observations about how a person behaves, what a person is seen or heard doing, and the circumstances or situations regarding a person that are/is either witnessed or known by officers. Officers may rely on activity they perceive through their own senses, through information obtained from other credible persons, or through a combination of both factors. Accordingly, RAS must be described with reference to specific facts or observations about a person's actions or the circumstances that an officer encounters.

- Officers shall never rely on the physical characteristics of a person, by themselves, to establish RAS. Instead, those characteristics must be combined with other factors, including a specific, non-general description matching a suspect or the observed behaviors of a person.
- Officers are reminded that determining reasonable suspicion is based on whether a reasonable officer, given the facts known to the officer at the time of the stop, would believe that criminal activity has been, is, or is about to be occurring not the officer's subjective belief. Officers may also initiate Investigatory Stops when they have probable cause to believe that traffic violations or civil infractions have occurred.
- **B.** Stops and Searches Based on Cannabis Officers shall not initiate a stop, or a search of a person, a motor vehicle, or a vessel based solely on one or more of the following:
 - The odor of burnt or unburnt Cannabis;
 - The possession or suspicion of possession of Cannabis that does not exceed the Personal Use Amount; or
 - The presence of cash or currency in proximity to Cannabis without other indicia of an intent to distribute.
 - If officers are investigating a person solely for driving or attempting to drive a motor vehicle or vessel while impaired by or under the influence of Cannabis in violation of MD Code, Transportation, § 21–902, they shall not conduct a search of an area of a motor vehicle or vessel that is not:
 - o Readily accessible to the driver or operator of the motor vehicle; or
 - o Reasonably likely to contain evidence relevant to the condition of the driver or operator of the motor vehicle.
 - Evidence discovered or obtained in violation of this section, including evidence discovered or obtained with consent, is not admissible in a trial, a hearing, or any other proceeding. See JHPD Directive #411, Search and Seizure.
- C. Decision to Stop an Individual Officers must assess and decide if the stop of an individual is justified legally and is in the best interest of public safety and community relations. Officers must use sound judgement and critical decision-making skills to assess suspicious person calls. This includes assessing the facts and behaviors for themselves and not relying solely on information obtained from a reporting party, e.g., citizen, student, employee, security officer, etc. that the officer has not corroborated. (CALEA 1.2.7)

- Although Johns Hopkins University and Hospital System property is private property, Investigative Stops must be conducted consistent with the law.
- JHPD officers always retain the discretion <u>not</u> to stop an individual for low priority events, even if there is legal justification after their assessment of the situation. However, stops can never be based on a person's demographics, including, but not limited to: race, ethnic background, national origin, gender, gender identity, sexual orientation, religion, socioeconomic status, age, disability, cultural group, or political status, except when such characteristics are part of a specific subject description.

Location Based with No Behavior Factors			
Low Priority Factors	Potential Element for Reasonable Suspicion	Potential Element for Probable Cause	
Outdoors: Open Area	Outdoors: Near Residence Halls	Inside Residence Hall or locked dorm room without permission	
Outdoors: Near building, doors, or breezeway	Inside building	Inside building behind locked doors; in restricted area; or after business hours	
Inside Public Building: Student Center and other JHU places	Inside Non-public Building: Administrative, research, private office, residence hall	Inside building behind locked doors; in restricted area; or after business hours	
Healthcare/Hospital setting; In waiting area, lobbies	In clinical treatment areas; private offices	Inside building behind locked doors; in restricted area; or after business hours	
Behavior Factors			
Low Priority	Potential Element for Reasonable Suspicion	Potential Element for Probable Cause	

• Guidance on certain scenarios is as follows:

"Looks out of place" See III (E) below.	Asking odd or inappropriate questions	Harassing or following people; Potential crime against person
Potential crime against property (looking in cars)	Potential crime against property (looking in cars) at site of previous crimes, ex. car B/E	Potential crime against property (looking in cars) at site of previous pertinent crimes; carrying screwdriver, bolt cutters, other burglary tools
Sleeping in public: Handle as Welfare check College age person in residence commons area: refer to Residence Hall staff Library: refer to Library staff Others: Refer to JHPD; name of subject not required		In unauthorized areas or after hours or restricted access, (potential Trespass, B/E, etc.)

- For all Investigative Stops, officers must possess RAS (specific and articulable facts which, combined with rational assumptions from these facts, reasonably warrant a belief) that a person is committing, is about to commit or has committed a crime.
- Officers shall not stop an individual if the only complaint is the person "looks out of place," "sketchy," "off," "does not belong," etc. Stops must be based on articulable behaviors, leading to reasonable suspicion. In situations such as these, Officers should respond, observe, and assess before engaging in Investigative Stops, and they shall not initiate Investigatory Stops unless they have actual RAS of specific criminal activity.
- <u>NOTE</u>: One factor alone is not sufficient, in most circumstances, to

establish RAS, and circumstances will vary in each case.

D. Prohibited Actions – JHPD Officers shall not:

- Conduct Investigative Stops that lack RAS that the person has committed, is committing, or is about to commit a crime.
- Conduct Investigative Stops based on a person's race, ethnicity, national origin, sex, religion, gender, sexual orientation, age, disability, gender identity or expression, or other demographic categories.
- Conduct Pretext Stops except for the rare instances when there is a serious offense involving an immediate threat to public safety.
- NOTE: A classic example would be a kidnapping case where the police have a general description of a vehicle (e.g., "white van") that may not be enough to justify stopping any vehicle—but whether the risk of harm is sufficiently grave as to justify the use of any constitutional means to apprehend the suspect.
- Use Boilerplate Language or language that states a conclusion without providing supporting detail in the report documenting Investigative Stops;
- Rely on information known at the time of reliance to be materially false or incorrect in effectuating Investigative Stops;
- Make Investigative Stops based **solely** on a person's presence in a location known for criminal activity.
 - <u>NOTE:</u> Despite this prohibition, officers may use the fact that a location is known for a particular type of criminal activity as one fact among multiple facts that, in combination, establish RAS. To conclude that the type of criminal activity in a specific location contributes to establishing RAS, the officer should be able to articulate how the nature of the criminal activity in that location, its frequency, and its recency are relevant to the suspected crime.
 - o For example, a person found loitering in an area where graffiti vandalism recently occurred or a person found in a building after hours where recent thefts have occurred could be considered as one fact, in combination with others, to establish RAS for vandalization or theft in those scenarios.
 - o <u>NOTE:</u> In order to be used as a fact that helps to establish RAS, a location known for a certain type of criminal activity must be a specific location (e.g., an address, a specific building or

classroom, a specific block or corner, a specific open space or recreation area, a parking area, etc.) and must not be a general location (e.g., a district or an entire neighborhood) for a crime that is location-specific (for example, CDS distribution). Officers shall avoid broad, boilerplate phrases such as "high crime area" when articulating RAS.

- Make Investigative Stops based **solely** on a person's response to the presence of police, including a person's attempt to avoid contact with an officer (e.g., walking away, declining to talk, running away, or crossing the street to avoid contact). People may avoid contact with police for many reasons other than involvement in criminal activity.
- Conduct Investigative Stops when a person in a location known for certain criminal activity runs, unprovoked, from the police, unless there is an articulable reason to believe the person is running because they are involved in the type of criminal activity prevalent in that location. In this situation, the officer must be able to articulate the specific facts establishing RAS, including how the individual's unprovoked flight is linked to their suspected participation in the type of criminal activity prevalent in that location.
 - o Examples of facts that may establish a link between a person's unprovoked flight and the type of criminal activity prevalent in a location include: officers observe the person taking actions that are consistent with the commission of the particular crime prevalent at that location; officers have personal knowledge that a person has committed the crime previously; officers have personal knowledge that there was a recent call for service about that particular crime being committed at that location.
 - o <u>Note:</u> This situation will often result in a foot pursuit. In most circumstances, officers should not engage in foot pursuit for narcotics crimes and property crimes. See JHPD Directive #410, Foot Pursuits.
- Intentionally provoke or attempt to provoke flight to justify an Investigate Stop or a Foot Pursuit. For example, officers may not drive at a high rate of speed toward a group congregated on a corner, perform a threshold brake, and exit quickly with the intention of stopping anyone in the group who flees.
- Make an Investigative Stop based **solely** on a person's proximity to the scene of a reported or suspected crime.
- <u>NOTE</u>: Officers may use a person's proximity to the scene of a specific

reported or suspected crime as a fact in formulating RAS that the person committed that specific crime, but must explain how close the person was to the scene and why it was reasonable to believe the person was involved in the reported or suspected crime based on their proximity to the scene. Facts an officer should consider include:

- How long ago the crime was committed and whether a person could have travelled that distance in that time.
- Whether the officer observes the person taking actions that are consistent with someone who just committed that crime.
- Whether the person matches any witness's descriptions or observations of the incident, etc.
- <u>NOTE</u>: Nothing in this Directive shall interfere with an officer's ability to "freeze" a crime scene in accordance with JHPD Directive #467, Collection & Preservation of Evidence.
- E. Conducting an Investigative Stop Before conducting an Investigative Stop, officers must:
 - Activate their BWC at the onset of the observation or activity on which they base their reasonable suspicion, to the extent practicable and safe, and shall not deactivate BWC until the completion of the Investigative Stop.
 - Notify the dispatcher and include the location, number of persons being stopped and whether additional units are needed, and when safe to do so, a brief basis for the stop.
 - Always determine whether the circumstances warrant a request for backup assistance and whether the Investigative Stop can and should be delayed until such backup arrives. During Investigative Stops, officers <u>must</u>:
 - Remain courteous and respectful at all times.
 - Inform the person(s) stopped that they are not free to leave, and explain the reason for the stop if safe and practicable to do so.
 - Limit questions to those relevant and necessary to resolve the officer's suspicions.
 - Ensure that the person is stopped for only a limited period necessary to affect the purpose of the stop. If the stop is not brief, then it may become an arrest and must be supported by Probable Cause.

- The scope of the stop must be tied to the basis for the stop. Actions that would indicate to a reasonable person that they are being arrested or indefinitely detained may convert an Investigative Stop into an arrest, which would require Probable Cause or an arrest warrant. Unless justified by the RAS for the original stop, officers must have additional articulable justification for further limiting a person's freedom during an Investigative Stop, this includes by doing any of the following:
 - Taking a person's identification or driver's license away from the immediate vicinity.
 - Ordering a motorist to exit a vehicle.
 - Directing a person to stand (or remain standing), or to sit in any place not of their choosing.
 - Directing a person to lie or sit on the ground.
 - Applying handcuffs.
 - Transporting any distance away from the scene of the initial stop (including for the purpose of witness identification).
 - Placing a person into a police vehicle.
 - Pointing a firearm.
 - Performing a Weapons Pat-Down.
 - Using any level of force.
- Notify a supervisor immediately, as soon as it is safe to do so, if the person is:
 - Injured during the Investigative Stop or complains of injury.
 - Transported from the initial place of contact.
 - Stopped for more than 20 minutes.
 - Handcuffed and/or subjected to an Arrest and control technique.
- <u>NOTE</u>: When the encounter is over, it is over. Officers shall not detain a person for longer than needed in order to wait for the arrival of a supervisor.
- Officers shall immediately discontinue Investigative Stops if:
 - The officer no longer has RAS that the person is committing, is about to commit, or has committed a crime.

- <u>NOTE</u>: This may occur when, upon stopping the person, the officer learns that the person is not a specific suspect being sought or that the person's actions or behaviors are justified and do not indicate a violation of law.
- If the officer fails to develop the Probable Cause that is necessary to arrest within a reasonable time.
- Officers shall not transport or otherwise move the person from the location where they are stopped unless they voluntarily consent or there is an exigency necessitating relocation (e.g., hostile crowd, immediate threat to safety, etc.).
- <u>NOTE</u>: If intending to move the person from the stop location because voluntary consent was given or there is an exigency necessitating relocation as a result of one of the above circumstances, officers shall obtain the approval of the on-duty supervisor before relocating the person and inform the supervisor of the specific location where the person is being taken as soon as practical.
 - If the person stopped is to be released, officers shall:
 - Immediately release the person and explain the reason for the Investigative Stop and the release.
 - If the person is taken to another location, officers shall provide the person with return transportation to the scene of the initial stop.

F. Documentation Requirements

Officers shall not use Boilerplate Language when describing the basis for an Investigative Stop. Officers must use specific and descriptive language individualized to the person stopped and the circumstances of the stop to describe the basis of the contact. The amount of detail required depends on the complexity of the encounter.

G. Following an Investigative Stop

Officers shall request an Incident Number from police dispatch and an Incident Report must be completed in conformance with JHPD Directive #470, Field Reporting System. Officers should describe in detail the circumstances which led to the Investigative Stop in a Supplemental Report, including clearly and specifically documenting the facts on which the officer's RAS was based. The report must include the following information:

• A complete description of the person, including height, weight, hair color, eye color, skin tone, identifying features (e.g., tattoos, scars), clothing

type and color, and any other notable features or descriptors relevant to RAS.

- Perceived race, ethnicity, gender, and age of the person stopped;
- The location of the stop, including the address or nearest intersection;
- The Incident Number;
- Specific, individualized description of the facts that established RAS for the stop, prior to the stop being made;
- Approximate duration of the stop;
- Outcome of the stop, including whether officer(s) issued a civil or criminal citation, made an Arrest, or issued a warning;
- Whether officer(s) conducted a Weapons Pat-Down, and if so, the RAS that the person was armed;
- Whether officer(s) conducted a Search based on Probable Cause, and if so, the facts establishing Probable Cause for the Search;
- Whether officer(s) asked any person(s) to consent to a Search whether such consent was given, and in what form (i.e., verbal or written) in accordance with JHPD Directive #411, Search & Seizure;
- Whether officer(s) found any unlawful weapons, narcotics, or other contraband during a Search, and the nature of the contraband;
- Whether the Investigative Stop began as a Voluntary Contact or Field Interview;
- If the person was moved from the initial stop location, document that they were moved, where they were taken to, and why they were moved from the stop location;
- And, if the officer receives information during the call or the facts that the officer observes, indicate that a person has or is experiencing behavioral health disabilities.
- **H.** The officer must provide the person with an explanation of the purpose of the stop and provide a copy of the Citizen/Police Contact Receipt to the person with the officer's name, the date, and Incident Number.

IV. <u>Weapons Pat-Downs</u> (CALEA 1.2.3, 1.2.4)

A. A Weapons "Pat-Down" is a specific, limited, and non-probing type of search that an officer may conduct when the officer reasonably suspects that a stopped or detained individual is presently armed and dangerous. To conduct a Weapons Pat-Down, an officer must possess RAS (specific and articulable facts, combined with rational assumptions from these facts) that the person is armed, and the pat-down must be designed to ensure the safety of the officer and others while an officer is conducting a legitimate investigation. Pertinent factors may include the officer's prior knowledge that the person carries a weapon. However, officers must also be mindful that most people carry mobile phones, wallets, or other personal items in their pockets.

- <u>NOTE</u>: An Investigative Stop and a Weapons Pat-Down are two distinct actions – both require independent RAS (e.g., to stop a person there must be RAS of criminal activity, but to stop a person <u>and</u> perform a Weapons Pat-Down there must be RAS of criminal activity <u>and</u> RAS that the person is armed).
- **B.** In determining whether sufficient RAS exists to support the Weapons Pat-Down, an officer should consider the following factors:
 - The type of crime suspected, particularly in crimes of violence where the use or threat of deadly weapons is involved.
 - Prior knowledge of the person's history of carrying deadly weapons or committing crimes of violence.
 - Visual indications that suggest the person is carrying a firearm or other deadly weapon, such as a bulge under the person's clothing, movement that suggests repositioning of a weapon, although a bulge or positioning could also indicate personal items such as a cell phone or wallet.
- C. Whenever possible, Weapons Pat-Downs should be conducted by at least two officers one who performs the Weapons Pat-Down and another who provides protective cover.
- **D.** Absent exigent circumstances, when conducting a Weapons Pat-Down, officers will 1) honor the person's preference about the gender identity of the officer conducting the search; and 2) in the absence of a stated preference, the gender identity of the person being searched shall be consistent with the gender identity of the officer conducting a search. See JHPD Directive #107, Interactions with LGBTQ+ Individuals.
- **E.** Officers are permitted only to pat the outer clothing of the person.
- **F.** If, during a Weapons Pat-Down, the officer feels an item which is the shape and size of a weapon that could be used to harm the officer or others, the officer may reach into or disturb the article of clothing and remove the item.
 - <u>NOTE</u>: If during the process of removing the suspected weapon the officer discovers other items which are contraband or evidence of a

crime, the officer may lawfully seize those items, and the items may be considered when establishing Probable Cause to make an Arrest or to conduct a Search of the person. Baltimore Police Department (BPD) should be notified immediately to take over the arrest for a suspected firearm.

- **G.** If the person stopped is arrested because a weapon was found, a search incident to the arrest may be conducted in accordance with departmental training and procedures. See JHPD Directive #411, Search & Seizure.
- H. If the person stopped is to be released because no weapon was found, and there is no Probable Cause for an Arrest, the officer must immediately release the person, comply with the documentation guidelines in this section under **Documentation Requirements** below, and explain the reason for the Investigative Stop, the Weapons Pat-Down, and the release.

I. Prohibited Actions

Officers are prohibited from automatically engaging in Weapons Pat-Downs during Investigative Stops for "officer safety" without additional factual development.

- Officers shall not place their hands in pockets or reach into an article of clothing unless the officer feels an object, they have RAS is a weapon, such as a firearm, knife, club, or other item, that could be used to harm the officer or others. The officer <u>may not</u> manipulate an object underneath clothing in an effort to determine the nature of the object.
- A Weapons Pat-Down shall not be used to conduct full Searches designed to produce evidence or other incriminating material.
- Officers may not request the consent of a person to conduct a Weapons Pat-Down without RAS that the person is carrying a weapon.
- Officers shall not open an object that a person is carrying such as a handbag, suitcase, briefcase, sack, or other object that may conceal a weapon. Instead, the officer should place it out of the person's reach.
- If the officer reasonably suspects that harm may result if the unsearched object is returned to the person, the officer *may briefly* feel the <u>exterior</u> of the object in order to determine if the object is or contains a weapon or other dangerous item.

J. Documentation Requirements

Officers must use specific and individualized descriptive language sufficient to describe the RAS for the Weapons Pat-Down, in addition to the RAS for the Investigative Stop. The amount of detail required depends on the complexity of

the encounter. Officers shall not use Boilerplate Language when describing the RAS for a Weapons Pat-Down.

- If the stopped person is to be released, and there is no Probable Cause for an Arrest, the officer must:
 - Obtain an Incident Number from police dispatch and complete an Incident Report, Form 8. Describe in detail the circumstances which led to the Weapons Pat-Down in a Supplemental Report, Form 7, and follow the reporting guidelines listed under **Investigative Stops Documentation Requirements**.
- Provide a copy of the Citizen/Police Contact Receipt to the person with the officer's name, the date, and Incident Number.
- If the person stopped is arrested because a weapon was found for which they did not have a permit, a Search incident to Arrest, may be conducted in accordance with departmental training and procedures. SEE JHPD Directive #411, Search & Seizure.
- <u>NOTE</u>: Complete any related reports and submit them to a supervisor. The completed reports shall make it clear that the Arrest was the result of an Investigative Stop or Weapons Pat-Down, and the officer must follow the reporting guidelines listed under **Investigative Stops** -**Documentation Requirements.**

V. Vehicle Stops (CALEA 1.2.3)

- A. Officers may conduct a vehicle stop only when they have probable cause to believe a driver has committed or is committing a traffic violation, or RAS that the driver or an occupant of the vehicle has committed, is committing, or is about to commit a crime.
- **B.** All actions before, during and after any traffic stop must be completed in conformance with this Directive, and JHPD Directive #442, Traffic Control & Enforcement

VI. Supervisory Responsibilities

A. On-Duty Supervisor

The on-duty supervisor will review all Citizen/Police Contact Receipts and all documentation for Investigative Stops, Weapons Pat-Downs, and Searches. This should be completed during the shift, by the end of their shift, but not later than 72 hours after the encounter occurred. This deadline may only be extended

if deficiencies are found, and additional investigation or corrective action is required. In addition, supervisors shall:

- Ensure the encounter and law enforcement action taken was constitutional and complied with this Directive and other related polices.
- <u>NOTE</u>: For any actions that require further review in order to confirm compliance, review the officer's BWC footage and that of any other officers present. (CALEA 41.3.8.g)
- Ensure the documentation is complete and complies with this Directive and other related policies.
- Review reports and forms for deficiencies, including:
 - Boilerplate Language and language that comes to a conclusion without providing supporting detail, inconsistent information, lack of articulation of the legal basis for the action, or other indicia that the reports or forms may contain information that was not accurate at the time it was reported;
 - Consult with the officer to assess whether additional information from the officer may remedy the deficiency.
- Upon confirming completion and sufficiency, sign off on the report and forward through proper channels.
- Document and report in BlueTeam:
 - Investigative Stops that appear unsupported by RAS, or that otherwise violate this Directive and other JHPD policies.
 - Searches that appear to be without legal justification or are in violation of this Directive and other JHPD policies.
 - When a Search resulting in the recovery of contraband appears to be unsupported by Probable Cause.
 - Stops or Searches that, while complying with law and policy, indicate a need for corrective action or review of agency policy, strategy, tactics, or training.
 - Submit all Incident Reports and Supplemental Reports in conformance with JHPD Directive #470, Field Reporting System and Citizen/Police Contact Receipts through the unit administrative staff.
- Take appropriate action to address all apparent violations or deficiencies in Field Interviews, Vehicle Stops, Investigative Stops, and Weapons

Pat-Downs including deficiencies in reporting.

- All corrective action documentation should occur in BlueTeam for tracking purposes.
- When an officer's actions comply with the law and policy, but indicate a need for positive corrective action, provide training, mentoring, counseling, or other appropriate measures. Document non-punitive corrective action in BlueTeam as a performance notice.
- Refer policy and law violations to the Public Integrity Bureau for administrative or criminal investigation and document in BlueTeam. For these situations, it may still be appropriate to provide non-punitive counseling, mentoring, training, or other support as a complement to the Public Safety Accountability Unit's (PSAU) investigation.
- For each subordinate, the supervisor shall track each violation or deficiency and the corrective action taken, if any, to identify officers needing repeated corrective action.
- Document evidence of employee negligence or repeated failures to accurately complete applicable reporting in BlueTeam for progressive discipline.
- Review and consider the quality and completeness of all officers' reports for Field Interviews, Investigative Stops, and Weapons Pat-Downs in officers' performance evaluations.

B. Lieutenant/Watch Commander

The Lieutenant and/or Watch Commander will review and evaluate the Sergeant's review of the officer's activity, and any corrective action taken. If the documentation is complete, and the Sergeant's actions appropriately resolve the underlying issue, approve the documentation. If additional action is needed, return to Sergeant for further action. In addition, the Lieutenant/Watch Commander shall:

- Mentor and counsel Sergeants, where needed, regarding their responsibilities towards officers and the Department.
- Refer an officer or Sergeant's policy and law violations to PSAU (Public Safety Accountability Unit) for administrative or criminal investigation and document in BlueTeam. Referral to PSAU does not preclude non-punitive counseling, mentoring, training, or other support, which should be provided as a complement to PSAU's investigation.

C. Captain/Commander

Provide training and conduct reviews of Incident Reports, Form 8, Supplemental Reports, Form 7, and Citizen/Police Contact Receipts, as necessary, to ensure officers understand and apply appropriate legal standards when conducting Field Interviews, Vehicle Stops, Investigative Stops, and Weapons Pat-Downs. In addition, the Captain/Commander shall:

- Provide training and conduct audits of supervisory reviews of Investigative Stops, Vehicle Stops, and Weapons Pat-Downs to evaluate the supervisor's review and conclusions within seven (7) days of their completion.
- If misconduct is identified through any of the above-mentioned audits, evaluate the supervisor's assessments and recommendations and ensure that all appropriate corrective action was taken, including referring the incident to PSAU for investigation. For supervisors who fail to conduct complete, thorough, and accurate reviews of officers' Field Interviews, Investigative Stops, and Weapons Pat-Downs, take appropriate corrective or disciplinary action.
- Ensure all Citizen/Police Contact Receipts are forwarded daily to the Records Management Section for entry into the "Stop Ticket" database on a timely basis.
- Prepare and enter daily all copies of Incident Reports, Supplemental Reports and any related forms and documents into the Records Management Section (RMS) in accordance with JHPD Directive #202, Written Directive System.
- Consider the quality and completeness of supervisory reviews of Investigative Stops and Weapons Pat-Downs in performance evaluations.
- **D.** The Captain/Commander or their designee will review all Field Interviews, Investigative Stops, and Weapons Pat-Downs documentation received for data entry.
 - If reporting errors or deficiencies are noted, the Captain/Commander returns the documentation to the officer's supervisor and reports the error or deficiency to the officer's commanding officer.

E. Records Management Sections

The Records Management Section shall collect and forward, on a daily basis, copies of all reports relating to recovered weapons, including knives and firearms, to the Director, Crime Laboratory Section. In addition, Records Management Sections shall:

- Ensure Citizen/Police Contact Receipts are entered into the Stop Ticket database within ten (10) business days of receipt.
- Retain copies of all Citizen/Police Contact Receipts indefinitely.

F. Public Safety Accountability Unit

PSAU will conduct random Audits to identify deficiencies and gaps in practice of these activities, and those findings will assist in informing future trainings and/or policy on Field Interviews, Vehicle Stops, Investigative Stops, and Weapons Pat-Downs.

- Audits of documentation in support of Field Interviews, Vehicle Stops, Investigative Stops, and Weapons Pat-Downs will be included in the yearly audit plan. This review may include, but is not limited to, Incident Reports, Supplemental Reports, Citizen/Police Contact Receipts, and BWC footage. (CALEA 41.3.8.g).
- Frequency of these audits will be determined by the Commander of PSAU, in accordance with the year's audit plan.
- An annual review of all stop data will be conducted to determine whether any demographic disparities exist in investigatory stops and outcomes.

VII. Training

- A. All police officers will receive training in Fourth Amendment requirements and related law, JHPD policy requirements regarding Investigatory Stops and Detentions, Searches and Seizures before completion and release from the Field Training and Evaluation Program.
 - In addition, officers must have received and become familiar with JHPD Directive #409, Field Interviews, Investigative Stops & Pat-Downs and #411, Search & Seizure. The receipt of these directives shall be documented in accordance with JHPD Directive #202, Written Directive System (CALEA 12.2.1.c).
- **B.** The Public Safety Training Section will ensure that all members are compliant with Maryland Police Training Commission (MPTC) and legislative requirements regarding initial and in-service training on Fourth Amendment requirements and related law on Investigatory Stops and Detentions, Searches and Seizures.
 - Annually, in-service training will include a review of JHPD Directive #409, Field Interviews, Investigative Stops & Pat-Downs, #411, Search & Seizure (CALEA 4.3.3, 33.5.1).

Policy Enforcement

Enforcement	Police Department managers and supervisors are responsible for enforcing this Directive.
Reporting Violations	Suspected violations of this Directive should be reported to the Public Safety Accountability Unit.

Related Resources

University Policies and Documents
Conduct & Responsibility #106, Fair & Impartial Policing
Conduct & Responsibility #107, Interactions with LGBTQ+ Individuals
Operational Procedure #411, Search & Seizure
Operational Procedure #442, Traffic Control & Enforcement
Operational Procedure #467, Collection & Preservation of Evidence
Operational Procedure #470, Field Reporting System
External Documentation
Document one
University Forms and Systems
Form one

Contacts

Subject Matter	Office Name	Telephone Number	E-mail/Web Address
Policy Clarification and Interpretation			